EU Enlargement 2022:

Player aid

The Pirate Academy was made possible by the Greens/EFA group in the European Parliament.

Keep it open during the session. The full briefing is in the general factsheet; your own goals are in your role handout.

The scoreboard

Every candidate country is scored 1 to 5 in four areas: **Rule of Law, Corruption and Governance, Democracy and Institutions, Economic Readiness**. A 5 means alignment comparable to the Union's average; a 1 means very little. **All scores are public** and sit in the shared document. Annex B of the factsheet says what each level means.

Every candidate also has a **reform capacity**: how many reform points its government can safely deliver this round. **Only that candidate knows its own capacity**. The Commission may call for a detailed review of **two** candidates during the negotiation and will be told theirs. Everyone else has to ask, guess, or trade for it.

The Final Act

Steps 1 to 5 happen in plenary, in this order. Step 6 opens the debrief.

1. **The Commission tables its recommendations and its funds package**. For each candidate, in each area, one of the four levels in the table below. The Commission's members must all agree before anything is tabled.

2. **The funds package is voted**: qualified majority in the Council, simple majority in the Parliament, as a whole, not amendable from the floor. If either rejects it, no money moves.

3. **Each candidate responds**, accepting or declining each recommendation, knowing whether the funds passed. Up to your capacity is safe; above it is a risk. You may also **leave the process** and explain why in one sentence.

4. **The Parliament signals**. Each political group votes to approve or not approve each candidate's package, by simple majority. This blocks nothing, but every capital reads it.

5. **The Council decides on each candidate**: the process advances, or it goes under review. **Unanimity**. A state that blocks says so on the record, in one sentence. Any member state may attach a one-sentence **note** to a decision; it is entered unless another member state objects.

6. **Outcomes**. After a short technical break, the facilitators announce the next year. If a candidate's government holds, each recommendation it accepted raises that score by its cost, up to 5. If the government falls, nothing is delivered.

Recommendation	Means	Costs the candidate
No change needed	Requirements already met in this area	0
Changes needed	New laws or regulations	1
Radical changes	New institutions, systems rebuilt	2
Fundamental changes	The governance or economic system reshaped	3

Over-reform

You may accept more than your capacity. The more you go over, the likelier your government falls before anything is delivered:

Points over capacity	1	2	3	4 or more
Chance the government falls	25%	50%	75%	90%

The money

A limited number of fund units (twelve with a full cast; the facilitator states tonight's number). The Commission allocates them; the Council and the Parliament approve or reject the whole package. The Commission may show drafts at any time, but only the approved package counts.

- **Reform support**: adds capacity to a candidate, at a rising cost per country. The only safe way to reform beyond your own capacity.

- **Stabilisation**: prevents a specific problem a specific country is facing. The price is printed in that country's own handout.

- **Reward**: no mechanical effect, a public signal.

Extra capacity for one country	+1	+2	+3	+4
Total units needed	1	3	6	10

Units may also go to a **member state**, or stay unallocated. The units do not cover what the room will be asked for.

The voting rules

Who	Rule
Commission	Consensus among its members for anything it tables
Parliament	Majority of groups present, a tie means no: binding on the funds package, a signal per candidate
Council, funds package	Qualified majority (the facilitator states tonight's number)
Council, status of a candidate	Unanimity
Candidate countries	No vote, and the only actors who can commit to reform

Things worth knowing before you start

- **No decision is a valid outcome**. So is a decision that helps only some candidates.

- **Nothing is agreed until it is written** in the review sheet, the Council record, or a written side agreement supported by everyone in it.

- **Side agreements are allowed** between any parties, on any subject, including subjects that have nothing to do with enlargement. They are published only after the scenario.

- **The money moves on a different axis from the politics**. Anything can be traded against anything.

- **Opening statements are 30 seconds**. The chair will cut you off.

- **Tap-out**: at any moment you may pause or step out, no questions asked. Say "tap-out" or message the facilitator.